Small-Scale Multi-Unit Housing Zoning: Legislation and Bylaw Amendments

PLN Webinar #1 – "Ask a lawyer": Provincial Housing Legislation Presented by: Janae Enns, RPP, MCIP & Lawyer

Statutory Framework

- Bill 44 2023 Housing Statutes (Residential Development) Amendment Act, 2023: royal assent on November 30, 2023
 - Introduced significant amendments to the LGA
- Local Government Zoning Bylaw Regulation: Order in Council issued December 7, 2023
- The Provincial Policy Manual & Site Standards: released December 7, 2023

Key Component (pre-zoning): Local governments must amend their zoning bylaws to comply with the SSMUH density requirements by June 30, 2024.

Density Entitlements

- 1 additional unit (secondary suite or ADU) on single-family zones
 - Applies <u>uniformly</u> across jurisdictions
- Higher density requirements for lands in more urban areas
 - Applies to duplex and single-family zones (that may permit secondary suites/ADUs)

Initial Applicability of 3 – 6 Unit Density





Notice

If an exemption applies, local governments do not have discretion to simply exclude those lands from zoning amendments without giving proper notice to the Minister.

Notice Must Specify:

- Exempt lands
- Provision exemption is exercised

Bylaw Updates

Practice Advice & Approaches

The Policy Manual

- Local governments "must consider" the Policy Manual
 - Does not require strict compliance
- Only Part 4 provides the guidelines that must be considered
- Document rationale for diverging from guidelines
 - Identify specific Policy Manual recommendation and reasons for diverging from it
 - Can be included in the accompanying staff report



Adoption Impacts

- No automatic or immediate rights to the SSMUH density
- Density entitlements will apply when zoning bylaw is amended (by June 30, 2024)
 - Current density regulations & density bonusing schemes will continue to apply
- In-stream rezoning applications may become unnecessary
 - Advise applicant of coming changes and allow them to decide how to proceed

Areas of Overlap



- Section 457.1 local governments must not exercise the following powers in a manner that "unreasonably prohibits or restricts" the SSMUH density:
 - Permits: DPs, TUPs, DVPs, tree cutting
 - Zoning bylaws
 - Phased development agreements
 - Runoff control bylaws
 - Flood plain bylaws
 - Sign bylaws
 - Screening & landscaping bylaws
 - Heritage alteration permits
 - Heritage conservation areas

Restriction on Regulatory Powers

An unreasonable prohibition or restriction is one that is not based on any rational analysis and that is not justified in the circumstances.

Traditional growth model





Servicing response:

 Significant infrastructure upgrades on a development basis

SSMUH growth model



Servicing response:

- No significant upgrades on a per-development basis
- But gradual, cumulative impact on service capacity

Infrastructure Considerations



ESTABLISH ADEQUATE SERVICING STANDARDS BY BYLAW

COLLECT DCCS TO COMPLETE THE SERVICES

- SSMUH developments pose challenges around emergency access and fire protection
 - Ex. ADUs located behind principal dwellings
- More relaxed fire prevention standards for Part 9 buildings
- Consider:
 - Addressing procedures to name accessory units via main access
 - Regulate emergency access routes for SSMUH developments
 - S. 2(b) of the *Building Act General Regulation*
 - Access route modifications when emergency access is inadequate
 - BC Building Code A 9.10.20.3.(1)

Emergency Services

If emergency access routes are inadequate (in the opinion of the local government/fire authority), the BC Building Code provides authority for local governments to require an "access route modification" that could require a sprinkler system.



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